

Decision Tree



# DECISION POINTS FOR CEASEFIRES AND PERMANENT SECURITY ARRANGEMENTS

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# CEASEFIRE AND PERMANENT SECURITY ARRANGEMENTS Decision Tree

#### **Preamble**

- Will there be any general principles for establishing peace and security in the preamble that may guide this section?
  - o Commitments to oversight of state forces, including a role for civilians?
  - o Commitments to a security sector that is accountable to the law?
  - o Commitments to a security sector that abides by the highest standards of human rights?
  - o Others?

# **General Principles and Understandings for Ceasefire and Permanent Security Arrangements**

- What processes do the parties agree are required for a ceasefire?
  - Military disengagement?
  - Redeployment of forces?
  - Arms control?
  - o Humanitarian measures, such as humanitarian corridors?
- What are some serious challenges to peace and security?
  - What are some potential threats to this agreement?
- How may the parties ensure compliance with the ceasefire?
  - Armed forces, groups, and militia compliance of this agreement?
  - **o** Suspend states of emergencies?
  - o Disarmament and decommissioning program?
  - o Establishing plans for long-term security reforms?
- Who shall suspend states of emergency in the conflict areas?

#### **Prohibited Acts and Ceasefire Violations**

- What kind of acts will be prohibited or violate the ceasefire section of this agreement?
  - All prohibited acts provided for in the cessation of hostilities section of this agreement?
  - Are there any additional acts that may violate the ceasefire not included or provided for in the cessation of hostilities section of this agreement?
- For how long shall the parties agree to refrain from all the prohibited acts?
  - **o** Duration of this ceasefire agreement?

#### Oversight, Monitoring and Verification of Ceasefire

- What mechanism will be empowered to monitor and verify the ceasefire?
  - Mechanisms provided for in the cessation of hostilities section of this agreement?
    - Cessation of hostilities committee? Joint monitoring and verification committee?
- What functions will these mechanisms have in relation to the ceasefire?
- Will mandates of the mechanisms provided for in the cessation of hostilities section of this agreement be extended to cover the permanent ceasefire?
- How will civilian participation in oversight of the ceasefire be ensured, provided they are not put in harm's way?

#### **Ceasefire Commission**

- What mechanism will be responsible for overseeing aspects of the ceasefire process?
  - o Ceasefire commission?
- What will be the functions of the mechanism?
  - o Planning, coordinating, managing, and supervising?
  - o Implementing decisions and agreements?
- How will the mechanism make decisions and resolve disputes?
  - o Majority voting?

#### **Locations of Forces and Areas of Control**

- Who shall the parties inform of the exact location of their forces?
  - **o** Ceasefire commission?
- Who will verify the location of the forces?
  - o Chairperson of ceasefire commission?
- Who shall compile the information regarding the disclosed locations?
  - Chairperson of ceasefire commission?
- Who will have access to the information?
  - Chairperson of the ceasefire commission?
- How shall the information regarding the disclosed locations be organized?
  - Master map?
  - How shall an area be deemed to be under the party's control? What factors will be taken into consideration?
    - Location of forces in an area? Troop movements? Terrain?
- Who is bound by the master map?
  - **o** The parties?
- Who will be empowered to modify the master map?
  - o Chairperson of the ceasefire commission?
- Who will provide the parties with adjusted maps, information regarding areas of demilitarized zones? Demilitarized humanitarian supply routes and redeployment zones?
  - **o** The ceasefire commission?
  - Who shall ensure that the decisions and agreements relating to the location of the above areas are demarcated clearly and precisely on maps? Who shall ensure the parties will have the same maps?
    - Chairperson of the ceasefire commission?

# Movement of Forces, Arms, and Supplies During Ceasefire

• What will be the rules for the movement of forces, arms, and supplies during the ceasefire?

- What kind of notice will be required for the movement of armed soldiers?
  - o [X] hours?
    - Who shall be given notice?
    - Who shall approve the notice?
- What kind of notice will be necessary for the movement of ordinary supplies? (food and water, equipment and medical, fuel and oil, and construction material)
  - o [X] hours?
    - Who shall be given notice?
    - Who shall approve the notice?
- What kind of notice will be required for the movement of munitions and weapons systems?
  - o [X] hours?
    - Who shall be given notice?
    - Who shall approve the notice?
  - Will a notice be required for the movement of weapons and munitions within a party's own area of control?
- Who will deploy forces for the purpose of protecting this agreement?
- Who shall approve the concentration and deployment of forces for the purpose of protecting this agreement?
  - **o** Ceasefire commission?
- Who shall provide permission for the entry of government forces into the demilitarized zones or buffer zones?

# **Transitional Security**

- What mechanism will develop a plan for policing the conflict areas?
  - Who shall the mechanism consult?
    - The parties?
- What will the plan include?
  - o Arrangements for policing communities? Training police forces? Addressing violence against women and children? Determining role of traditional and local authorities?

- Who shall develop a plan for policing the international borders of conflict areas?
- Who shall be deployed to increase security for the conflict areas?
  - o UN Peacekeeping troops?
- Who or what mechanism shall maintain security over displaced persons camps?
  - **o** UN Peacekeeping troops?

#### **Joint Security Commission**

- What mechanism shall be established to supervise and implement security arrangements in accordance with this agreement?
  - o Joint security commission?
- When will such a mechanism be established?
  - **o** Within [X] months?
- What kind of functions will such mechanisms be empowered to perform?
- Who shall negotiate and agree on the mandate of such a mechanism?
  - **o** The parties?
- What shall the parties negotiate?
  - o Powers, composition, procedures?

### **Sequence of Permanent Security Arrangements**

- Who shall negotiate the permanent security arrangements?
  - The parties?
- What kind of processes shall be negotiated?
  - o Disengagement?
  - o Redeployment?
  - o Limited arms control?
  - o DDR?
  - o Integration agreements?
- How shall the parties sequence the different processes?

#### **Disengagement**

- What shall the process of disengagement encompass? What specific procedures and principles?
- To what areas shall the movement of the parties' forces be limited?
  - **o** What should provide for exceptions if any? ceasefire agreement?
  - **o** How shall the parties maintain control over their respective forces?
    - Establish a command post?
- Who shall establish demilitarized zones around IDP camps and humanitarian supply routes?
  - Chairperson of the ceasefire commission?
  - **o** Who shall determine the borders of the demilitarized zones?
    - Ceasefire commission?
  - **o** What rules shall govern the demilitarized zones?
- Who shall establish a buffer zone in areas of conflict where necessary?
  - o Chairperson of ceasefire commission
  - **o** Who shall monitor and patrol the buffer zones?
  - Who may carry weapons in buffer zones?
    - International peace forces?

### Redeployment

- Who shall negotiate the process of redeployment?
  - o Parties?
- What shall the process encompass?
  - o Establishment of buffer zones and redeployment zones?
  - o Redeployment of forces away from buffer zones into established redeployment areas?
- Who shall establish the buffer zones and redeployment zones?
  - Ceasefire commission?
- Who shall ensure that in areas of redeployment militias are neutralized?
  - o Transitional government?
    - Who will verify the neutralization of militias?

- What shall be subject to verification and monitoring?
  - o Redeployment of weapons and personnel?
  - o Withdrawal of weapons and personnel?
- Who shall deploy artillery, armored personnel, carrier, anti-tank weapons, and mortars?
  - o Transitional government forces?
- Who shall withdraw artillery, armored personnel, carrier, anti-tank weapons, and mortars?
- Who shall facilitate the release of all persons detained in relation to the armed conflicts?
  - o Ceasefire commission?
  - o Who shall assist?
    - ICRC?
- To what areas will redeployment be confined?
  - o Outside the maximum range of long-distance weapons?
- Who shall ensure that militia shall not be active in areas of civilian habitation or IDP camps?
  - o Transitional government?

#### **Limited Arms Control**

- What principles and procedures shall the conditions for limited arms control encompass?
- What groups shall be able to maintain forces in areas under their control?
  - What shall determine that?
    - The agreement?
  - o How long shall groups maintain their forces, weapons, and supplies?
    - Agreed upon period of [X] years?
- How far shall locations for arms storage be from areas inhabited or frequented by civilians?
  - o [X] miles?

- Who shall oversee the arms control process? Including approval of holding and inspection of weapons
  - **o** Ceasefire commission?
- Who shall select assembly areas for the forces and begin preparations for assembly?
  - **o** Ceasefire commission?

#### Status of Arms and Forces and DDR & Integration

- Who shall implement DDR and integration processes?
  - o Parties?
  - o International community assistance?
- Where shall DDR and integration take place?
- Who shall take part in DDR and integration?
- What responsibilities does the government have and what responsibilities do the non-government armed groups have?
  - o Administration, discipline, internal security?
- Who shall provide logistics for the designated areas for DDR and integration?
  - o Ceasefire commission?
  - o Joint security commission?
- How shall the reintegration programs be designed?
  - o Sustainable?
  - o Follow-up monitoring?
  - o With continued support?
- Who shall provide financial and logistical support to the reintegration programs?
  - o Transitional government?
  - o International community?
- How shall parties support disarmament efforts in conflict areas?
  - o Removal of landmines?

- How shall parties determine each individual's suitability for reintegration?
  - o Comprehensive screening process?
- Who will be transformed into regional security forces for conflict areas?

#### Foreign Armed Elements in Sudan

- How shall the parties determine a plan to address foreign armed elements, not including UN peacekeepers?
  - **o** As part of a negotiation for ceasefire?
  - Negotiation for permanent security arrangements?
- Who shall the parties report to on any relevant information?
  - o Ceasefire commission?
    - What relevant information?
      - Numbers, locations, activities?
- Who shall control, disarm, neutralize, repatriate the foreign armed elements?
- Who shall monitor and report on the activities of the foreign armed elements?
  - o Ceasefire commission?
  - o International parties?
- Who shall ensure that foreign armed elements respect this agreement?

# Non-Signatory Armed Groups and Militias

- How shall the parties address the issue of armed groups and militias?
  - Ensure compliance with ceasefire through non-military means? Negotiations, mediation, traditional means of conflict resolution?
  - Submission of monthly reports indicating agreements of armed groups to comply with ceasefire?
    - Reports sent to the ceasefire commission?
    - Who shall determine the most appropriate strategies for dealing with armed groups and militias that do not comply with the ceasefire?
      - Ceasefire commission
      - Who shall approve the strategies?
        - **o** Joint Commission?
        - o AUPSC?

- o Other?
- Interdicting supplies and arms, creation of additional buffer zones, disarmament, protection of civilians and humanitarian actions?
- o How will threats by non-signatory armed groups and militias be handled or neutralized? And who will have the role of handling them?
  - Confining and controlling their movements?

# **International Support**

- When shall the parties send formal requests of support for DDR and SSR?
  - o Within [X] days/weeks/months of signing?
  - o To which international organizations shall the parties send requests?
- What entity shall coordinate and facilitate international assistance?
  - o Joint security commission?

#### **Amnesty for Former Combatants**

- To whom shall the parties grant general amnesty, if anyone?
  - o Combatants who have committed crimes as a result of their involvement in the conflict?
  - o What exceptions?
    - Genocide?
    - Crimes against humanity
    - War crimes?
    - Serious human rights violations?
    - Serious crimes against civilians?

## **Special Needs for Affected Populations**

- How shall the parties address the specific needs of vulnerable people?
  - o Accord specific attention to vulnerable groups, war victims, women, children, persons with disabilities, and the elderly during SSR and DDR?
  - o Support from the international community?
  - o Mobilize sources to address needs?

#### **Public Education and Information**

- How shall civilians participate in public education and in the oversight of the process for public education?
- How shall the parties educate the public about SSR and DDR?
  - o Parties educate their own combatants?
  - o Joint public relations campaign?
- Who shall oversee the process of public education?
  - o Joint security commission?
  - **o** What functions shall the joint security commission undertake?
    - Disseminating regular reports to the public through the media?